



TAX EXEMPT AND  
GOVERNMENT ENTITIES  
DIVISION

DEPARTMENT OF THE TREASURY  
INTERNAL REVENUE SERVICE  
WASHINGTON, D.C. 20224

Number: **200612016**  
Release Date: 3/24/06  
236079

Date: December 27, 2005

Contact Person:

Identification Number:

Telephone Number:

UIL: 6033.01-00

Employer Identification Number:

**LEGEND:**

A =  
B =  
C =

Dear \_\_\_\_\_ :

This is in response to a letter from your authorized representative requesting a ruling on your behalf that you meet the requirements of Rev. Proc. 95-48, 1995-2 C.B. 418.

**Facts**

A was created by the Office of Elderly Affairs ("Elderly Affairs") under C State statute. A is exempt from federal income tax under section 501(c)(3) of the Internal Revenue Code and is classified as a publicly supported organization described in sections 509(a)(1) and 170(b)(1)(A)(vi). Elderly Affairs is a governmental entity, created by the State of C. A is a membership organization, opened to all residents of B who have reached the age of majority. There is no fee to become a member of A. A provides aid for, and collects statistics on, the elderly who live in B.

A has a seventeen member Board of Directors, eleven of whom are nominated from the general membership of B, three whom are nominated from the Mayors of the three municipalities located in B, two of whom are nominated from the B Council and the B Sheriff's Office, and one who is nominated from B's District Attorney's Office. Elderly Affairs sends monitors to A to perform periodic on-site inspections of program compliance and financial accountability. Therefore, Elderly Affairs and B officials effectively control A.

A's financial support is received from grants that originated from the state of C. A is not included in the financial statements of the State of C. However, A must be audited for each fiscal year and the results presented to Elderly Affairs. Elderly Affairs officials and personnel approve all of A's expenses. A does not have a taxable subsidiary, does not engage in public fund-raising efforts, and its activities do not provide significant benefits to any private interest.

Under A's Articles of Incorporation, if A is terminated, its assets will be distributed to a successor organization with the same purpose of A, which will be accountable to Elderly Affairs.

### **Ruling Requested**

A satisfies the requirements of being an affiliate of a governmental unit of Rev. Proc. 95-48, 1995-2 C.B. 418, and therefore is not required to file Form 990.

### **Law**

Section 501(a) of the Code provides an exemption from federal income tax for organizations described in section 501(c)(3), including organizations that are organized and operated exclusively for charitable, educational or scientific purposes. Section 6033(a)(1) generally requires the filing of annual information returns by exempt organizations.

Section 6033(a)(2)(A) of the Code provides certain mandatory exceptions to filing annual information returns.

Section 6033(a)(2)(B) of the Code provides discretionary exceptions from filing such returns where the Secretary determines that such filing is not necessary to the efficient administration of the tax laws.

Rev. Proc. 95-48 provides an exception from filing for governmental units or affiliates of governmental units that are exempt from federal income tax under section 501(c)(3).

Section 4.02 of Rev. Proc. 95-48 provides that an organization will be treated as an affiliate of a governmental unit if it is described in section 501(c) of the Code and either (a) It has a ruling from the Service that: (1) its exempt purpose income is excluded under section 115; (2) it is entitled to receive deductible contributions under section 170(c)(1) because the contributions are for the use of a governmental unit, or (3) it is a wholly owned instrumentality of a state or political subdivision for employment tax purposes; or (b) it meets the requirements of Section 4.02(b).

Section 4.02(b) of Rev. Proc. 95-48 provides the following criteria to be used to determine whether an organization meets the requirements of Section 4.02(b): (1) the organization is either operated, supervised or controlled (within the meaning of section 1.509(a)-4(g)(1)(i) of the Income Tax Regulations) by governmental units or by an organization's governing body that is elected by the public at large; (2) the organization possesses two or more affiliation factors listed under Section 4.03 of the revenue procedure and (3) the organization's filing of Form 990 is not otherwise necessary to the efficient administration of the internal revenue laws.

Section 4.03 of Rev. Proc. 95-48 describes among the affiliation factors the following: (a) the organization was created by one or more governmental units, organizations that are affiliates of

governmental units, or public officials acting in their official capacity; (b) the organization is subject to financial audit by the governmental unit to which it reports or the governmental unit or affiliate of a governmental unit exercises control over, or oversees, some or all of the organization's expenditures; and (c) one or more governmental units, or organizations that are affiliates of governmental units, exercise control over, or oversee, some or all of the organization's expenditures.

Section 4.04 of Rev. Proc. 95-48 provides that in making a ruling or determination whether the organization's filing of form 990 is otherwise necessary to the efficient administration of the internal revenue laws under section 4.02(b)(iii), all relevant facts and circumstances shall be considered. These include the extent to which the organization has taxable subsidiaries or participates in joint ventures with non-exempt entities; whether it engages in substantial public fund-raising efforts; and whether its activities provide significant benefits to private interests.

### **Analysis**

You have stated that A does not have a letter that meets the criteria of Section 4.02(a) of Rev. Proc. 95-48 and therefore it must meet the requirements in Section 4.02(b).

The Internal Revenue Service has determined that A is exempt from federal income tax under section 501(c)(3) of the Code and is classified as a publicly supported organization described in sections 509(a)(1) and 170(b)(1)(A)(vi). A was created by state statute and is managed by a Board of Directors, eleven of whom are nominated from the general membership of B, three whom are nominated from the Mayors of the three municipalities located in B, two of whom are nominated from the B Council and the B Sheriff's Office, and one who is nominated from B's District Attorney's Office. Elderly Affairs sends monitors to A to perform periodic on-site inspections of program compliance and financial accountability. Therefore, Elderly Affairs and B officials effectively control A. Thus, A is operated, supervised or controlled by a governmental unit within the meaning of section 1.509(a)-4(g)(1)(i) of the regulations. Accordingly, A meets the requirement of Section 4.02(b)(i) of Rev. Proc. 95-48.

A was created by Elderly Affairs, which is a governmental entity created by the State of C. The Board of A is effectively controlled by Elderly Affairs and B officials, and Elderly Affairs was created by the State of C. Therefore, A possesses the affiliation factor in Section 4.03(a) of Rev. Proc. 95-48.

A's financial support is received from grants from the C government. Therefore, A possesses the affiliation factor in Section 4.03(b) of Rev. Proc. 95-48.

A is not included in the financial statements of the State of C. However, A must be audited for each fiscal year and the results presented to Elderly Affairs. Elderly Affairs officials and personnel approve all of A's expenses. Therefore, since A is financially accountable to a governmental unit, A possesses the affiliation factor in Section 4.03(c) of Rev. Proc. 95-48.

Under A's Articles of Incorporation, if A is terminated, its assets will be distributed to a successor which will be accountable to Elderly Affairs. Therefore, A possesses the affiliation factor in Section 4.03(e) of Rev. Proc. 95-48.

Therefore, since A possesses two or more of the affiliation factors listed in Section 4.03 of Rev.

Proc. 95-48, A meets the requirements of Section 4.02(b)(ii).

A has no taxable subsidiaries, does not participate in joint ventures with non-exempt entities; does not engage in substantial public fund-raising efforts; and does not provide significant benefits to private interests. Therefore, since the filing of Form 990 is not otherwise necessary to the efficient administration of the internal revenue laws, A meets the requirement of Section 4.02(b)(iii) of Rev. Proc. 95-48.

Since A is described in section 501(c)(3) of the Code and meets the requirements of Section 4.02(b) of Rev. Proc. 95-48, A is treated as an "affiliate of a governmental unit" under Section 4.02 of Rev. Proc. 95-48.

### **Ruling**

A satisfies the requirements of being an affiliate of a governmental unit of Rev. Proc. 95-48, and therefore is not required to file Form 990.

This ruling does not address the applicability of any section of the Code or regulations to the facts submitted other than with respect to the sections described.

Please keep a copy of this ruling in your permanent records.

This ruling is based on the understanding that there will be no material changes in the facts upon which it is based.

This ruling is directed only to the organization that requested it. Section 6110(k)(3) of the Code provides that it may not be used or cited by others as precedent.

This ruling will be made available for public inspection under section 6110 of the Code after certain deletions of identifying information are made. For details, see enclosed Notice 437, *Notice of Intention to Disclose*. A copy of this ruling with deletions that we intend to make available for public inspection is attached to Notice 437. If you disagree with our proposed deletions, you should follow the instructions in Notice 437.

If you have any questions about this ruling, please contact the person whose name and telephone number are shown in the heading of this letter.

Thank you for your cooperation.

Sincerely yours,  
/s/

Lawrence M. Brauer  
Acting Manager  
Exempt Organizations  
Technical Group 1

Enclosure  
Notice 437